

1 product and inject large volumes, which also not everybody
2 likes. So, I think that 95 percent is probably the
3 reasonable amount, and as a number of people pointed out,
4 there is no clinical data to point out that there is a
5 problem at that level.

6 Well, 90 may be a bit too low, but it is
7 traditionally level, and there is a big body of data that we
8 had analyzed or the agency had analyzed and concluded that
9 the drug is safe and effective, whereas, it was produced
10 under the 90 percent limits.

11 DR. KASLIWAL: Do you know what concentration you
12 think the stability problems have?

13 MR. KISELEV: The stability problem starts at the
14 concentration exceeding about 100 millicurie per mL. In
15 order to make the FDG a truly clinically useful drug and
16 make it available to the wide patient population, I think
17 they are shooting at concentrations in excess of 200 for
18 logical in distribution, logical and cost effective
19 distribution.

20 MR. SWANSON: Also, correct me if I am wrong,
21 doesn't the drug have to meet its acceptance criteria
22 throughout its expiry period?

23 DR. KASLIWAL: That's right.

24 MR. SWANSON: So, then you are dealing with a
25 radiochemical impurity of 0.25 percent at time of

1 calibration in order to maintain it below 2 percent
2 throughout an eight-hour expiration period? Pretty
3 difficult to achieve.

4 DR. KASLIWAL: Maybe the solution is when you get
5 to very high radioconcentrations, you have to use
6 stabilizer, who knows.

7 DR. CONTI: Again, the experience is such that at
8 the concentrations that we have been traditionally producing
9 these isotopes at, which is below this level, at the 90
10 percent radiochemical purity level, it has not interfered
11 with the clinical utility of the test, so I would encourage
12 you to focus on that piece of information as the baseline.

13 If someone goes to an extreme, then, they would be
14 then required to document issues, such as stability or the
15 impracticality of doing a scan with that level of
16 contamination.

17 MR. WATKINS: I have a comment. My name is Len
18 Watkins from the University of Iowa.

19 We have done quite extensive studies in this area,
20 as well. We don't make by far the amounts that Maxim uses,
21 but with a 500, 600 millicurie batch in 18 mL, we get most
22 of the time zero percent fluoride in our product when we
23 start.

24 I have taken samples throughout the day. Whenever
25 we inject a patient, I have taken a sample at the same time

1 and measured it. As the day goes along, we see increasing
2 amounts of fluoride, usually not exceeding 2 percent, but
3 the higher amount of activity you start off with, the more
4 radiolytic the composition we have.

5 I have asked the physicians who read the scans to
6 tell me if they see any difference during the, and we have
7 done I would guess probably 100 or more, and the physicians
8 have never reported back that they have seen any difference
9 in the scans between the early part of the day and the late
10 part of the day.

11 MS. AXELRAD: We hear your comment. I think we
12 will have to look into this some more, and we may have
13 further discussions on this.

14 Do you have other comments?

15 DR. BARRIO: Yes, on the same page, under pH, when
16 you refer to pH paper and pH reference standards, you are
17 referring to the color scale when you use the pH paper or
18 you are talking about something else?

19 MS. AXELRAD: Is it page 11?

20 DR. BARRIO: Page 11 under pH.

21 MS. KEPPLER: You are talking about the color
22 scale on the box?

23 DR. BARRIO: pH paper and pH reference standards.

24 DR. KASLIWAL: No, I was talking about the
25 standards, the pH standards, the drops.

1 MR. SWANSON: Do you have to do that with each pH
2 test or is that part of your validation of your pH paper?

3 DR. KASLIWAL: You could probably do it as part of
4 your validation.

5 DR. LEUTZINGER: I think so. I think you can just
6 validate, doing the validation.

7 DR. KASLIWAL: The specific paper you are using.

8 DR. BARRIO: Also, at the bottom, you mean
9 osmolarity, I guess.

10 Finally, the measure of glucose concentrations,
11 why would anybody like to or would have to calculate the
12 amount of glucose present, who cares really?

13 DR. KASLIWAL: No, the calculated amount is based
14 on your batch formula. In the batch formula, you are
15 specifying the amount of substrate on that, you can
16 calculate and specify here the maximum amount of glucose
17 present assuming everything hydrolyzes.

18 DR. CONTI: What is the purpose of knowing how
19 much glucose?

20 DR. KASLIWAL: That is the description of your
21 product. You have to know what is in your--you know, your
22 definition of the product, what's in the product, and we are
23 not requiring that you need to test it. You need to
24 calculate and just specify there that will be the maximum
25 amount present. It's a calculated amount from the amount

1 that you use.

2 DR. CONTI: Dr. Barrio mentioned osmolality,
3 should the correct thing be osmolarity?

4 DR. KASLIWAL: I thought in the package insert
5 it's osmolality--it's molarity or molality?

6 DR. CONTI: It's with an "r," it should be with an
7 "r."

8 DR. KASLIWAL: Okay, whatever is in the package
9 insert. Usually, we have osmolality.

10 DR. CONTI: It is not really practical to measure
11 osmolality in certain circumstances, so I would suggest you
12 stick with osmolarity, and change the package insert.

13 MR. MOCK: Do we need to test for the amount of
14 water in the dose? That's an ingredient. If we have to
15 test for glucose, why not water?

16 DR. KASLIWAL: No, you test for active ingredients
17 or any functional inactive ingredients.

18 DR. CONTI: Back on page 10, the Appearance, the
19 Procedure, validation, I am wondering what the validation
20 is. It says, "Visual observation under adequate light."

21 DR. KASLIWAL: What is your question, are you
22 asking what would be the validation for that?

23 DR. CONTI: Yes.

24 DR. KASLIWAL: If you look at what we have asked
25 that you submit data, validation data, show suitability--we

1 haven't asked for that validation data, if you look
2 underneath the analytical procedures.

3 MR. SWANSON: Under Residual Solvents, the not
4 more than limits are percents. I think percents are
5 independent of total volume.

6 MS. AXELRAD: Could you give us a page? It is
7 really hard to follow.

8 MR. SWANSON: I am sorry, page 11, the bottom of
9 the page, Residual Solvents, we have not more than 0.04
10 percent, 0.5 percent, but we have per volume, and a percent
11 is independent of a total volume measurement, so it doesn't
12 make sense to have per volume there.

13 DR. KASLIWAL: We will correct it to reflect that.

14 DR. CALLAHAN: I have a point on the radionuclidic
15 purity on page 11. You talk about gamma spectroscopy of a
16 decayed sample. If it were a completely decayed, would you
17 really have a 511 photon? There is a specification in the
18 USP about radionuclidic purity, which suggests that you do a
19 sample and look at the spectrum, but it doesn't say decayed
20 sample. I know why you do a decayed sample, to look for the
21 long-lived, very low level trace materials, but if you need
22 to look for those, you have no positron emitters left there,
23 so I don't understand this.

24 I can see doing a radionuclidic purity on an
25 active sample and making sure there is not significant

1 amounts of something else there, but if you are going to do
2 it on decay, then, the acceptance criteria should be that
3 there is nothing there.

4 DR. KASLIWAL: I think you are right. The real
5 intent is to decay the sample and see what you have got.

6 MR. CLANTON: Jeff Clanton, Vanderbilt.

7 Would it be fair to say that the test for
8 2-chloro-2-deoxy-glucose could be replaced if you are doing
9 base hydrolysis with a test for the mannose derivative?

10 DR. KASLIWAL: Right. If you look at the top, if
11 there is no possibility that your method is going to provide
12 an impurity, you don't have to test for it. If you are
13 using a procedure where you cannot form an impurity, for
14 example, if you don't use solvent, you don't have to have a
15 specification for that.

16 DR. CONTI: Back to radionuclide identify, bottom
17 of page 10, we discussed this last night. We need to make
18 sure that this is alignment with USP because according to my
19 calculations, it is not possible to measure in 10 minutes
20 with 3 percent accuracy this half-life. So, I think we had
21 some other numbers to take a look at.

22 DR. KASLIWAL: We will make that consistent with
23 USP, no problems.

24 MR. CHALY: Thomas Shaly from North Shore
25 University Hospital.

1 I would like to know whether these tests have to
2 be done on each sample or these are validation testings.

3 DR. KASLIWAL: I think if you look at the testing
4 schedule, it says that.

5 MR. CHALY: You will appreciate if you don't
6 include that osmolarity testing and the radionuclide testing
7 on a routine basis.

8 MR. WATKINS: I would like to just return to this
9 osmolality. As far as I know, in the most recent USP there
10 is no mention of measuring osmolality. Is this going to be
11 a separate issue?

12 There is no requirement as far as I know in the
13 current USP to measure osmolality, and why are we asking to
14 have it here.

15 DR. BARRIO: It's calculated, I guess. I would
16 have the same question, yes.

17 DR. CALLAHAN: We just removed the requirement,
18 the word isotonic solution in the description of the drug
19 product in the monograph, so it no longer is defined as an
20 isotonic solution.

21 MR. SWANSON: A point of clarification. The USP
22 PET compounding guidelines do require you to calculate an
23 osmolarity as part of your initial validation procedures
24 under product, but there is no requirement for you to
25 routinely test for that, and there is no requirement for the

1 product to be isotonic.

2 MR. WATKINS: Thank you.

3 MR. SWANSON: Ravi, a little semantics. On page
4 3, for example, you have under Name of Target Material, 18
5 Water, you have test and acceptance criteria. To me, that
6 implies that you have acceptance criteria, and then what
7 tests are you going to perform to ensure the acceptance
8 criteria is met for that component.

9 That is not really what we are saying we are going
10 to do because basically, you may not have to do all those
11 tests, okay, so I think test is probably an inappropriate
12 word and it probably ought to be something like
13 characteristic and acceptance criteria is what you are
14 saying, because appearance is not a test.

15 DR. KASLIWAL: Usually, it's test procedure and
16 acceptance criteria. It's not a procedure test identity,
17 and this is the criteria for identity. You have to
18 establish that, and the information for that, you can get it
19 out of COA and make sure that COA data is consistent with
20 your established criteria.

21 Underneath that section, there is then a section
22 that says, okay, that's fine, but then exactly what would
23 you do to release the product for use. So, in that,
24 whatever it is that you are doing, you need to describe,
25 identity test performed to release each lot for production

1 use. This is for 18 water.

2 MR. SWANSON: I think you still miss my point. I
3 don't want somebody that fills this out for a component to
4 think that for each of the stated acceptance criteria, they
5 have to do a test. You know, your test means what is the
6 test you are going to do to evaluate that specific
7 acceptance criteria. Okay.

8 So, I think there is just probably a better word
9 to use than test there. Okay.

10 DR. KASLIWAL: Okay.

11 MS. AXELRAD: Is that it for this one? We have an
12 option. We could either go through specific comments on the
13 other two, or you could just submit them in writing. If you
14 feel there are things that need to be discussed, we can talk
15 about them, but if you--

16 DR. BARRIO: We probably could go quickly through
17 them, if you don't mind.

18 MS. AXELRAD: Okay.

19 MR. KUHS: Before we leave that, on page 8 of the
20 draft procedure, there is operating parameters under
21 high-pressure targets, it is under Operating Parameters, and
22 you have a number of different parameters of the targets
23 that you are using, and those certainly need to be ranges,
24 and the operating pressure often changes during the
25 irradiation cycle, so I don't think that you can say that

1 there is one specific pressure.

2 I am not sure why you even distinguish between a
3 high-pressure and a low-pressure target, and without any
4 definitions of what high pressure or low pressure are
5 outside of they are called that, it is really meaningless
6 information.

7 DR. CONTI: I would also like to consider maybe
8 going more to manufacturer specifications and operating of
9 the devices as opposed to this type of setup.

10 DR. KASLIWAL: That's fine. What you can then do
11 is just state the manufacturer's specifications in here,
12 what those are.

13 MS. AXELRAD: Which one are you going to do next?

14 DR. BARRIO: Sodium fluoride.

15 DR. CONTI: I actually had a question on this in
16 terms of the issue regarding the source of the F 18
17 fluoride. There is an inconsistency between the FDG
18 documentation and the sodium fluoride documentation.

19 In the fluoride documentation, it requires us to
20 list a drug master file for receiving it from another
21 entity, but it doesn't give us the options of if we receive
22 it from a facility that does not have a DMF to go ahead and
23 do the testing for acceptance of the material, just like you
24 would with the FDG.

25 There is a page here on the FDG, for example, on

1 page 4, that says, "If yes, provide the following
2 information for the supplier," but that is not an option
3 under the sodium fluoride package.

4 DR. KASLIWAL: I guess the difference is in FDG,
5 fluoride is a reagent. Here, it is the drug substance
6 itself, and that is a very, very critical difference, and
7 you need to have that additional information in this case.
8 I mean you are buying a drug substance from somebody, and
9 the level of information in that case is more than if you
10 are buying a reagent that you are going to use in a
11 synthesis to make something else.

12 DR. CONTI: I understand that, so you are
13 eliminating the possibility of us doing an acceptance
14 criteria for using this in patients by requiring us to only
15 get it from a drug master file provided facility.

16 DR. KASLIWAL: I suppose you can provide the
17 information that is listed there right in this application,
18 but you have to be aware that--the reason we have drug
19 master file is because the drug master file holder has the
20 agreement.

21 They sign a certification that if they change
22 anything, they will notify you that they changed, which
23 then, in turn, you can notify us. They would also notify
24 the drug master file, so if there is any change, it is to
25 protect you. They don't do it without telling you as the

1 user of the product.

2 If you provide the information in your NDA, I
3 suppose you can have an agreement with them.

4 MS. AXELRAD: You don't have to get it from a drug
5 master file holder, you can supply it yourself, but then you
6 are held accountable if there is any changes that the
7 supplier makes and they don't tell you about it, you are
8 going to be held responsible for knowing about those things,
9 I mean if you provide it directly yourself.

10 You always have that option. A drug master file
11 is simply a mechanism that the agency has, so that the
12 supplier can keep the information confidential. You can
13 always just get it, they can always give it to you, and then
14 you can incorporate it in your application, and then you can
15 just have an agreement with them that they will tell you
16 whenever they change anything, and then you can submit a
17 supplement to your application to take that into account.

18 MR. KUHS: Couldn't that information be just
19 delivered with the--we are thinking of, in this case, an
20 occasional use of fluoride from someone else, where they
21 just gave you the parameters that they operated under that
22 particular day, and oftentimes that is available on a
23 printout. They can also give you the parameters under which
24 it was made.

25 There is also one other assumption that the F 18

1 is going to be delivered in a solution, and probably that is
2 not true. Most of the time it would be delivered as an ion
3 and an ion column, an ion exchange column.

4 DR. KASLIWAL: Thank you.

5 MS. AXELRAD: Ravi, I will have to think about
6 those things and figure out how to incorporate it.

7 Someone from the audience, go ahead.

8 MR. MATTMULLER: Hi. I am Steve Mattmuller from
9 Kettering Medical Center in Kettering, Ohio, not to be
10 confused with our small cousins in New York, Sloan
11 Kettering.

12 In FDA, Section 6, FDG, Manufacture of Drug
13 Product, B. Reprocessing of PET Drug Product, I was curious
14 if we could get some additional information on this and also
15 make sure I am on the right page with you all on this.

16 I am thinking if, for example, the bubble test
17 fails, that we could reprocess the solutions for a new
18 filter, the new bubble test passes, then, we are okay. Is
19 that what you had in mind for something like that as far as
20 reprocessing?

21 DR. KASLIWAL: Which drug are you looking at?

22 MR. MATTMULLER: FDG.

23 DR. KASLIWAL: And you said what page?

24 MR. MATTMULLER: I downloaded it from the web.
25 It's page 9 on mine. It might be page 10 of yours, I

1 believe.

2 Section 6. Manufacture of Drug Product. Part B,
3 Reprocessing of PET Drug Product.

4 DR. KASLIWAL: Right. That will be one scenario
5 where you can filter it and be able to use it, but you need
6 to state that under this condition you will do that.

7 MR. MATTMULLER: Thank you. I am curious. Do you
8 have any other potential reprocessing steps that might be
9 acceptable?

10 MS. AXELRAD: We welcome you to suggest some to us
11 that we can look at.

12 MR. MOCK: There are a number of examples of
13 additional reprocessing other than sterility. If the
14 fluoride level is too high, run it through another silica
15 cartridge or a luminar cartridge.

16 If the intermediate--you question whether that
17 worked--another C 18. The pH wasn't quite right, you know,
18 there is the number of things that can be done, so I don't
19 think you are restricting it to any one particular type of
20 reprocessing. I hope that was not the intent.

21 MS. AXELRAD: No, it isn't. You can write in here
22 whatever things you--circumstances under which you might
23 want to reprocess, and we will look at it when we look at
24 the application.

25 DR. KASLIWAL: I think the only issue we may have

1 with the reprocessing, what you just mentioned, yes, that
2 will get rid of fluoride, but so would probably chloride and
3 other ions, and you would probably change the whole
4 osmolality of the solution.

5 DR. BARRIO: Not very much.

6 DR. KASLIWAL: Okay.

7 DR. BARRIO: Going back to F 18 fluoride, page 7,
8 something very trivial, I guess, under 6A. You mean for
9 each batch of fluoride F 18 injection, right, not FDG?

10 DR. KASLIWAL: You are right.

11 DR. BARRIO: Do you guys have any other comment?

12 MS. KEPPLER: I think it was just the same
13 comments about osmolality, as well as the radionuclide
14 identity test being in conformance with the USP that we also
15 picked up in this.

16 MR. SWANSON: In other words, some of the comments
17 we made under FDG would generalize to all of these, and you
18 just need to take a look at those.

19 DR. BARRIO: Can we go to ammonia then? On page
20 11, under Radionuclidic Identity, we say yes/yes. It should
21 be yes/no, I believe, because in F 18 fluoride we have
22 yes/no. It should be the same, I believe.

23 MR. SWANSON: The same thing on that page for
24 osmolality, it would be a calculate. You basically need to
25 go back and make the tables standard.

1 DR. BARRIO: We discussed yesterday the issue
2 of--let's go to page 8. A specific activity, I think it
3 should not be determined if we are using this
4 procedure--because it is similar to the others.

5 DR. KASLIWAL: In reading the literature, my
6 understanding you can form actually some ammonia during the
7 radiation, don't you? I mean that is some of the
8 literature, some of them do indicate you actually can.

9 DR. BARRIO: Are you saying that we are forming--

10 DR. KASLIWAL: I don't know, that is what the
11 literature says.

12 DR. BARRIO: Ammonia, mass amount of ammonia?

13 DR. KASLIWAL: Mass amounts of ammonia. I think
14 there is no way you could do that. There is a possibility
15 of--how can you form ammonia--I don't think there is any way
16 during bombardment you can form ammonia unless you have
17 nitrites and nitrates already in your water, and then during
18 the bombardment conditions and the alcohol present, you can
19 form massive amount of ammonia, but I don't see this as
20 being--you have to remember that we have large amounts of
21 ammonia now in circulation. This is like the glucose issue,
22 it really doesn't matter.

23 DR. KASLIWAL: I remember reading a procedure that
24 they seemed to state that you could actually form ammonia.

25 I think it was a no-carrier added where you can't

1 form, we will probably accept your no carrier added
2 statement there, but if there is a possibility of forming,
3 then, we are going to have to stick with something like
4 that.

5 DR. BARRIO: Certainly, this is a problem with
6 carbon 11, let's say, CO₂ in which you contaminate or you
7 could contaminate your sample with CO₂ from the atmosphere
8 or whatever, but I don't think that is the case here.

9 Now, the other issue we discussed yesterday, of
10 course, is in the US monograph, is the limitation for
11 nitrites and nitrates to be 2 percent each. The bottom line
12 is that this probably is relevant where this 2 percent each
13 or 4 percent, 1 and 0 the other, and things like that, but
14 we became a little concerned because the array of chemical
15 impurities stated are 94 percent, and we can reject a batch
16 simply because he has more than 2 percent nitrites or
17 nitrates. This is clearly an inconsequential issue.

18 One thing we could do is to discuss tomorrow under
19 the USP, I mean during that meeting, but I don't know if you
20 guys have some comments on that, but I think this is not a
21 very important issue.

22 MR. CHALY: I am Thomas Chaly from North Shore
23 University Hospital.

24 We have been using N 13 ammonia using the
25 [Dewaters elismotad] for the last 10, 15 years. We haven't

1 seen any great amount of nitrite or nitrate in our product.

2 DR. BARRIO: But in the alcohol procedure--

3 MR. CHALY: We haven't done the alcohol procedure.

4 DR. BARRIO: Right. But in the alcohol procedure,
5 it depends upon how you do it. You can see a little amount
6 of nitrite and nitrates. Then, some centers will pass
7 ammonia through a column to remove the anions and leave the
8 cations like ammonia go through. That procedure will be
9 mostly affected by this.

10 MR. CHALY: In the Dewaters process, we are
11 distilling it out completely.

12 DR. BARRIO: That's right.

13 MR. CHALY: So, distilling it out, so we are not
14 contaminating--

15 DR. BARRIO: But with the alcohol procedure, that
16 is a problem.

17 If you guys don't have any comments, we are very
18 much done here with this except what Dennis has said just to
19 make sure that it is consistent with the others, and thanks
20 very much.

21 MR. FERRIS: Is the comment period for this
22 document October 13th, as well?

23 MS. AXELRAD: Yes, I think that we will say the
24 comment period for all of these are October 13th.
25 Furthermore, on that one, which I didn't really get a chance

1 to look at, it needs to be somehow merged perhaps with the
2 chemistry section. I mean it asks, for example, for the
3 name of the manufacturer, and so does the chemistry section.
4 So, we will square those and try and make sure that all the
5 pieces of this sort of fit together, and you don't have to
6 have redundant information in different sections of the
7 application.

8 MR. FERRIS: Thank you.

9 MS. AXELRAD: Let's move on to Clinical
10 Pharmacology/Biopharmaceutics. We just want to briefly
11 alert you to the fact that there is this requirement. We
12 think that it will be fairly easy to deal with in the
13 applications for FDG, ammonia, sodium fluoride. We want to
14 tell you what the requirement is and how we are going to be
15 approaching it.

16 **Clinical Pharmacology/Biopharmaceutics**

17 MR. HUNT: I am John Hunt. I am from the Office
18 of Clinical Pharmacology and Biopharmaceutics. As Jane has
19 indicated, I am going to talk on the area of clinical
20 pharmacology and biopharmaceutics particularly related to
21 the regulatory umbrella we are working under and as related
22 to what kinds of information needs to be provided in an NDA
23 or an ANDA.

24 I have a four-page handout that I will talk
25 through. On the second page, I have highlighted the section

1 of the Code of Federal Regulations, particularly Part 320,
2 that addresses the bioavailability and bioequivalence
3 requirements.

4 Under that part there is a Section 320.21 that
5 states that when a sponsor submits an NDA or an ANDA, they
6 either need to provide in vivo bioavailability data, that
7 relates to the NDA, or bioequivalence data, which relates to
8 an ANDA. Alternatively, you can submit information to allow
9 a waiver for not meeting in vivo bioavailability or
10 bioequivalence information.

11 This morning we had a lot of discussion on
12 definitions, so I included one here to focus on the term
13 bioavailability. As stated in the regulations, it states
14 that bioavailability means the rate and extent to which the
15 active ingredient or active moiety is absorbed from a drug
16 product and becomes available at the site of action.

17 Now, for I.V. products, historically, the agency
18 has assumed that an I.V. product is 100 percent absorbed, so
19 although the definition addresses the percent absorbed
20 concept, we assume that an I.V. is 100 percent absorbed.

21 Also, in this section of 320, there is a section
22 related to waivers, and there is two scenarios.
23 Particularly for these kinds of products, which are
24 parenteral products, there is one section that says for the
25 drug product, (1) is a parenteral solution intended solely

1 for administration by injection.

2 The second component of that requirement for a
3 waiver is that it contains the same active and inactive
4 ingredients in the same concentration as a drug product that
5 is the subject of an approved full new drug application.
6 That is the listed reference drug.

7 There is also another component of the waiver
8 criteria, which is general, for good cause, for the public
9 health. Historically, the agency hasn't really used that
10 when there is the ability to measure something.

11 On a few occasions, it has been used when there is
12 a critical need to get a product on the market and there is
13 not technological methods available to quantitate a drug in
14 terms of in vivo performance.

15 In the area of sodium fluoride F 18, there is an
16 approved product, and as Jane indicated, I am guessing that
17 there is going to be procedures worked out where the
18 information about the approved product would be made
19 available.

20 Since there is only one synthesis procedure method
21 for this agent, and lastly, if there are CMC limits that are
22 set, if a sponsor can meet those three criteria, that is,
23 provide information on the ingredients of their product
24 related to the reference listed drug, that it is identical,
25 again, it's the same synthesis process, and it meets the CMC

1 specs, then, all that would be needed is citing this section
2 of the regulations and getting a waiver for it. You would
3 not need to do in vivo kinds of studies.

4 DR. CONTI: The synthesis process for sodium
5 fluoride, the reactor produced versus the cyclotron
6 produced, you are calling equivalent?

7 DR. KASLIWAL: Where is the reactor produced
8 product?

9 DR. CONTI: Reactor produced sodium fluoride is
10 what was used years ago, as well as cyclotron produced
11 materials.

12 DR. KASLIWAL: I think the package inserts say
13 that it is a cyclotron produced product.

14 DR. HOUN: It does say this solution contains no
15 carrier added fluorine 18 as the fluoride ion in isotonic
16 sodium chloride solution. The 18F is produced by
17 bombardment of neon gas accelerated in a cyclotron.

18 DR. CONTI: On your documents here, as I recall,
19 it said something about either FDG or fluoride, it says
20 something about reactor produced material. Yes, on page 4
21 of the FDG, Chemistry, Manufacturing, and Controls document,
22 Item 3 in the lower large box, it talks about reactor
23 produced fluoride.

24 DR. KASLIWAL: You are looking at FDG.

25 DR. CONTI: Yes.

1 DR. KASLIWAL: That is if somebody wants to buy
2 fluoride from a reactor produced product, then, we are going
3 to have additional issues with it, specifically, some
4 radionuclidic impurities.

5 MS. AXELRAD: So, we are just asking them to let
6 us know if it is reactor produced.

7 DR. CONTI: But in this document here, I want to
8 make sure I understand, the only way that you can get
9 equivalence is that the material is being compared to the
10 original cyclotron produced material. Okay.

11 MR. FERRIS: You are saying the same thing is true
12 with spectral lineac, as well?

13 DR. LEUTZINGER: I don't know about the lineac. We
14 would have to look into that, but I presume that there
15 wouldn't be any--

16 MR. FERRIS: They are combined in this statement
17 of reactor or lineac.

18 DR. LEUTZINGER: We would have to look into the
19 lineac, but I would presume--what I know about the lineac,
20 there wouldn't be any reason to suspect anything different
21 than you would in the cyclotron at this point.

22 DR. CALLAHAN: When you read the package insert
23 there you stated that it was the deuteron on neon reaction,
24 right? That is not the reaction that anyone would use today
25 to make fluoride, I don't believe. There goes the waiver

1 process.

2 MS. AXELRAD: Basically, I think that what we are
3 trying to say is that it is very easy if you could show
4 sameness. If you can't show sameness, we are going to have
5 additional issues with it.

6 Can you explain that, John?

7 MR. HUNT: We have had a lot of discussion
8 internally that if it isn't identical and what would we
9 consider, and going again back to the regulations, if it
10 doesn't fall under a waiver, then, we need some kind of a
11 study, and one thought is a dosimetry type study, but we are
12 certainly open to any thoughts where you think the
13 appropriateness might be related to that if it can't fall in
14 the window of being a same product as a reference listed
15 drug.

16 MR. BRESLOW: Ken Breslow, PETNet.

17 Regarding the criteria under (b)(2), that it
18 contains the same active ingredients in the same
19 concentration as the reference drug, with FDG that is going
20 to be an issue, because the reference product currently is a
21 relatively low specific concentration range, which is
22 probably lower than most distributors would require to
23 produce.

24 Here again, we must keep in mind that we are
25 talking about a radioactivity-concentration range where the

1 actual physical amount of the drug, which is carrying three
2 levels and very small, minute physical amounts of FDG, isn't
3 really different. It is the amount of radioactivity as the
4 strength, as it is defined, and so it is inappropriate to
5 set that standard in dealing with the definition of strength
6 with a PET radiopharmaceutical especially FDG.

7 It might be appropriate when there is a PET
8 pharmaceutical that has pharmacological impact or potential
9 to elicit pharmacological response, but not with FDG.

10 MR. KUHS: It is only the radioactivity that
11 changes in the strength. The molecular composition stays
12 the same. The concentration, by definition, is the amount
13 of radioactivity per unit volume, and when typically, you
14 are talking about concentration, you are talking about
15 different molecular concentrations. That stays the same.
16 It's the radioactivity that changes.

17 So, a specific concentration shouldn't be an issue
18 in determining bioequivalence or bioavailability.

19 MS. AXELRAD: I think what we are trying to do
20 here is explain that we have run across, you know, we have
21 been looking at all the different requirements that are in
22 our existing regulations and trying to figure out how they
23 would apply. We are sort of trying to give you an overview
24 of what we see and really to identify the problems we
25 recognize that there are issues associated with this.

1 So, basically, let's go through what the
2 requirements are and then we can get some comments on what
3 problems those might pose that we can look at.

4 MR. HUNT: Continuing on to the ammonia N 13,
5 there is no approved product at this time, however, the
6 agency has, as you are aware, gone through and looked at the
7 literature. There has been a review that was prepared that
8 addresses this, and the thinking is that the information
9 that is available via this review process that has gone on
10 internally would be the basis a firm or sponsor could cite
11 from the Federal Register notice where this will, in the
12 future, be referenced.

13 So, that would meet your in vivo requirement. It
14 would be based upon information that has been already
15 reviewed in the agency and found to be acceptable.

16 Once the first NDA is approved, then, that puts us
17 into the mode where you can get approval of the ANDA, again
18 showing you have got an approved product, all you have to
19 show is that your product is similar or identical to the
20 reference listed drug.

21 Again we are dealing with a one-synthesis process
22 and again you have to meet the CMC limits that would be set
23 based on the reference listed drug. So, again, you can get
24 away with a waiver and not needing to do an in vivo type
25 study, and even in the first case, the information that is

1 in the literature has been found to be acceptable to satisfy
2 that need.

3 Lastly, is the FDG. I have two scenarios here,
4 but it sounds like the last one is not really relevant
5 because it doesn't appear that the electrophilic procedure
6 is being used here in the U.S., so again, that falls into
7 the former scenario of a waiver, again, that, in fact, a
8 reference listed drug can be established and which is
9 available, and that can information can be disseminated, and
10 then you just have to show that you meet the CMC specs and
11 you are using the same synthesis procedure.

12 DR. BARRIO: Let me ask you a question about
13 sodium fluoride. Let's go back to this. The original
14 synthesis or rather nuclear reagent being used when large
15 cyclotrons were available, there was, of course, the
16 deuteron neon reaction.

17 The one that we normally use right now with the
18 smaller cyclotrons being used is the O 18, maybe O 18,
19 mostly O 18 water. What you are trying to say is that you
20 like to demonstrate that you have the two-synthesis
21 procedures, the one that was done before, the deuteron, and
22 the one that is done right now, that the product has the
23 same biological properties.

24 MR. HUNT: I hope I am correct on this. If you
25 can show that what is made, and if they fall within the CMC

1 limits that are set by the agency, you can meet those, then,
2 there is probably not a problem unless there is another
3 impurity or something that is formed that we would not
4 expect to see.

5 DR. KASLIWAL: I think if both the methods are no
6 carrier methods, then, they are pretty much deemed to be the
7 same.

8 DR. HOUN: I think why we brought this up is just
9 to say that in terms of biopharmaceutic requirements for
10 FDG, ammonia, and sodium fluoride, we are going to be
11 handling it this way, but certainly if new PET drugs are
12 developed, then, the bioavailability, bioequivalence issues
13 come into play, and we would just remind the community that
14 these are other requirements.

15 MR. SWANSON: I am sorry, I didn't understand
16 that. Doesn't bioequivalency come into play when you submit
17 an ANDA? So, don't these waivers have to apply to
18 equivalency to whatever we grant 505(b) status to or
19 whatever currently has an NDA, is that not correct?

20 MS. AXELRAD: Bioavailability requirements apply
21 to NDAs; bioequivalence requirements apply to ANDAs,
22 Abbreviated New Drug Applications. Basically, if somebody
23 comes in with a new NDA, maybe not based on the literature,
24 but based on regular clinical studies, there would be
25 certain bioavailability requirements, and then is

1 subsequently, a generic comes in to the reference listed
2 drug, then, it would come under--usually, it would get a
3 waiver if it's a parenteral kind of a product, but we want
4 you to be aware of what the regulations are.

5 MR. SWANSON: But then it seems like we have got
6 certain problems now because, as was pointed out, our
7 current NDA FDG probably doesn't represent what a lot of the
8 syntheses are going to be, the same concentration, et
9 cetera.

10 Our current sodium fluoride approval doesn't
11 represent what is being done out there, and we don't have
12 one, so it seems to me like we are going to end up having to
13 submit--are we going to have to submit multiple NDAs at
14 different concentrations in order to make this work?

15 What if my PET center is making it at 40
16 millicuries per milliliter, and they are making it at 100
17 millicuries per milliliter, and if I want to go the ANDA
18 route, then, I am going to have to tie together with an NDA
19 that is doing that 40 millicuries per milliliter, right?

20 DR. KASLIWAL: One is the strength, has to be
21 within the strength range, so that is one aspect for ANDA.
22 The other is the composition, if your composition changes,
23 then under certain circumstances, some things are allowed in
24 ANDA, other things are not allowed in ANDA.

25 MS. AXELRAD: But that is why the (b)(2) route, I

1 think is available. If you can't show that you are the same
2 as a reference listed drug, then, you can't come in as a
3 generic, but you can come in as a (b)(2).

4 In this case where all the clinical safety and
5 efficacy data is based on the literature anyway for the
6 three drugs that we are talking about here, there is not a
7 huge difference between a (b)(2) and a (j). It just doesn't
8 really matter that much.

9 You just have to be aware that if you are going
10 for a (j) and you are going for the sameness, you know,
11 trying to show sameness, then, you have to be aware of the
12 criteria for sameness and see if you are the same.
13 Otherwise, you come in as a (b)(2), and would address the
14 differences.

15 DR. KASLIWAL: I also just want to clarify when I
16 say composition, we are not talking about impurities that
17 are present. Impurities, you can control. Composition is
18 the active and the inactive ingredients.

19 MS. AXELRAD: You can sort of mull over, and I
20 would like to move on and mention another little issue,
21 pediatrics. Dr. Love is going to tell you about the
22 requirements. You are probably aware of the Pediatric Rule,
23 or may or may not be aware. We published a final rule on
24 pediatrics. It deals with pediatric studies for drugs, and
25 requires new applicants to address that in a certain way.

1 Dr. Love is going to summarize that and tell you again how
2 we are going to try and deal with in the PET context.

3 **Pediatric Rule**

4 DR. LOVE: The agency has been concerned about the
5 need for pediatric labeling, as Jane was just saying, and in
6 December 1998, there were regulations published under 314.55
7 that talk about required pediatric studies for new drugs,
8 new indications, new dosage forms, and the like, and it
9 specifically related to the drug and the indication
10 particularly.

11 That regulation identifies the fact that there are
12 methods for dealing with this, there can be deferrals, again
13 waivers, full or partial waivers. Those can be initiated
14 either at the request of the sponsor or on the agency's own
15 initiative, and we would look at such things as whether or
16 not the indication is relevant to pediatrics, whether or not
17 the number of pediatric patients that might receive a
18 particular drug for a particular indication is appropriate,
19 the safety of the product, and whether or not it is
20 practical or impractical to do pediatric studies.

21 Also, in that FR notice, there is a list of
22 indications or diseases for which the agency is expected to
23 or apt to provide a waiver.

24 So, what we have done is look at these particular
25 drugs that we are considering for this FR notice - FDG,

1 sodium fluoride, as have been mentioned, and ammonia, and
2 looked at the indications that were discussed at the MIDAG
3 meeting and considered where these drugs and indications
4 would fall in this format.

5 One of the listed indications in the preamble to
6 the FR notice is atherosclerosis. So, we have looked at the
7 fact that the FDG indication for hibernating myocardium and
8 the indication for ammonia for myocardial perfusion are
9 certainly associated with that, and we feel that we would be
10 able to waive any requirement for those two drugs.

11 We are taking that information to our Pediatric
12 Committee in the agency that looks at all of this, and will
13 be discussing it with them in two weeks, but that is our
14 expectation at this point in time.

15 As far as FDG epilepsy, that is already labeled
16 for pediatric use, so that is not a concern.

17 The other drugs and indications for which we are
18 seeking some information at this point happen to be the FDG
19 for oncology, we certainly expect that it would be used in
20 pediatrics, and the FDG for bone imaging, again, that would
21 be used in pediatrics--I am sorry, sodium fluoride for bone
22 imaging.

23 What we are doing at this point is seeking
24 information from Oak Ridge and also contacting NIH looking
25 for dosimetry information on these uses, and considering

1 just putting that information in the labeling and trying to
2 address it from that standpoint.

3 Where we are running into a little bit of a
4 challenge is finding information on sodium fluoride since
5 that is an old product, and we are looking for information
6 on sodium fluoride in the pediatric population. We are
7 still seeking it from the two sources that I have
8 identified, but also if you have some other information that
9 you could provide to us, that would be helpful. I would
10 also like to get your comments on whether or not you think
11 dosimetry information would even be the appropriate way to
12 go in trying to finalize the labeling for the pediatric
13 population for these two drugs and indications.

14 DR. BARRIO: But when you are looking for
15 dosimetry information, you mean in children or in adults?

16 DR. LOVE: Pediatric population specifically,
17 which in the regulations is defined as under 16. Normally,
18 what we do when we are looking at a pediatric population is
19 think more specifically about which pediatric age group is
20 apt to function like the adult population and where you
21 might see differences, so for bone imaging, it would be
22 issues where there is epiphyseal closure has not occurred or
23 where there is a rapid growth spurt or something, and what
24 is happening in that population.

25 If it's FDG, it may be an issue of whether or not

1 certain tumors may metabolize the product in a different way
2 in a pediatric population, something that is more specific
3 to pediatrics, or perhaps where the metabolic process on the
4 basis of age may be different.

5 If those things are not issues, then, we wouldn't
6 worry about them, but that is the general approach we take
7 to thinking through the issue, but specifically, we are
8 looking at dosimetry, probably in a younger age population
9 or smaller body surface size population, not so much the
10 16-year-olds that are comparable to adults.

11 MR. SWANSON: Could you summarize for us what the
12 pediatric regulations say, do they actually mandate that
13 industry must do pediatric studies? I thought that there
14 was a series of incentives associated with it.

15 DR. LOVE: What you are talking about there is the
16 exclusivity process. The Pediatric Rule itself does require
17 pediatric studies for new drugs, new indications, new dosage
18 forms, and the like, and it says the information is
19 required, but the manufacturers, the sponsors can identify
20 situations in which it may not be relevant, and that is when
21 the waivers come into play.

22 So, as I was mentioning earlier, if an indication
23 is not relevant, if it is a very small population, an orphan
24 indication, that sort of thing, where it is either not wise,
25 unsafe, or impractical to study, but we would need

1 information that showed that it is impractical.

2 What we are trying to do is do this across the
3 board and address this up-front. This is not going to be an
4 issue for each individual site to address. This is
5 something that we would like to take care of in the FR
6 notice on safety and effectiveness of these particular drugs
7 and indications.

8 Our goal here is to also along with all the other
9 notices that would be coming out is to actually publish the
10 labeling, and the labeling would already contain the
11 statement for pediatrics, so this would be done ahead of
12 time.

13 DR. HUNG: Dr. Love, did I hear you say that you
14 will use body surface to adjust a dosage for pediatric
15 patients?

16 DR. LOVE: No. I am saying that those would be
17 the kinds of things we would think of in general for
18 pediatrics when we are looking at it, not specifically for--

19 DR. HUNG: So, you don't have any specific method
20 for adjusting the dosage?

21 DR. LOVE: There are a number of different
22 approaches and algorithms that can be used to adjust dosing.
23 I think again we look at the specific drug and its mechanism
24 of action and what is taking place. So, that was more of a
25 general comment.

1 DR. CONTI: I think I said this last time, that
2 dosimetry I think is the key issue. There are pages of ways
3 to calculate this for pediatrics, and it is done routinely
4 for radiopharmaceuticals, such as a technetium bone scan.
5 It is very traditional to adjust the pediatric doses. There
6 are standard ways of doing that.

7 I would also note to you that since you have
8 already put FDG, according to your label, in children with
9 epilepsy, that since the injected dose is identical whether
10 you are doing an oncology study, epilepsy, or a heart study,
11 that you can just dismiss that now as equivalent if you are
12 using dosimetry per se as the criteria. So, it is done.

13 DR. HOUN: The label doesn't have, I guess, the
14 information on how much radiation is received to the
15 critical organ for kids. Is that something the label should
16 have or not?

17 DR. CONTI: It is going to be the same thing as in
18 adults. The biodistribution is essentially identical in an
19 adult. The only difference is going to be the total amount
20 of activity that you are injecting and what that activity is
21 going to expose the critical organs to, which in most cases
22 is the bladder for most of these drugs.

23 DR. LOVE: And certainly we thought about that
24 particularly for FDG and wondered what is the relationship.
25 One of the key issues in the Pediatric Rule is the

1 indication, so the issue there is not just the safety in
2 terms of the elimination through the bladder, but also are
3 we going to get a different biodistribution pattern on the
4 basis of disease.

5 If what you are talking about is true, then, what
6 we simply need are some data to try to support it from
7 administrative record perspective, but I understand what you
8 are saying.

9 DR. CONTI: I think what I am telling you is I
10 don't think you are going to get it because the only
11 alteration in distribution is going to be in a child with a
12 cancer, and you are going to see uptake in that cancer as
13 opposed to it not being in the cancer.

14 It is essentially the uptake in the heart, the
15 uptake in the brain, and the normal organs are going to be
16 identical across the board, and I would venture to say that
17 there is probably an insignificant change in dosimetry
18 irrespective of whether they have a cancer or not to the
19 normal organs.

20 DR. LOVE: What about sodium fluoride in
21 pediatrics--

22 DR. CONTI: Again, I mean you can use the
23 technetium bone scanning as a means of calculating the same
24 biodistribution and adjusting it exactly the same way as an
25 MDP dose is adjusted, because again it is just a matter of

1 the total activity that is going to change, not the
2 biodistribution in an adult versus a child.

3 I mean you are going to see more uptake in the
4 epiphyses just as you would see in a technetium bone scan.
5 So, again, it is the same issue, it is just a matter of
6 adjusting the dose according to the standard calculations.

7 The only thing I would add to this is that you are
8 not looking at ammonia for the pediatrics, is that--

9 DR. LOVE: We were considering waiving it because
10 of the indication, atherosclerosis. We actually had data
11 presented at the MIDAG on dosimetry that went down to the
12 age of the ones we actually have some information on.

13 DR. CONTI: There is little reason to do it for
14 atherosclerosis in children.

15 DR. LOVE: That is the basis of the waiver.

16 DR. CONTI: But there are indications, though, in
17 children that would require that you use this drug.

18 DR. HOUN: Not the one that was reviewed in the
19 literature. If you want to come with a supplement to that--

20 MS. AXELRAD: You might have to do a study.

21 DR. CONTI: For coronary artery disease?

22 DR. HOUN: Everything was looked in, in people
23 with angiography as a gold standard with coronary artery
24 disease.

25 DR. CONTI: What about Kawasaki's disease, for

1 example?

2 DR. HOUN: Not one article had that, not the ones
3 that were reviewed, that met the standard for prospective.

4 DR. CONTI: Okay.

5 MS. AXELRAD: If you want to come in and add that
6 indication to the label, you might have to do a study in
7 kids. That is basically what is going to happen.

8 DR. CONTI: Okay.

9 **User Fees**

10 MS. AXELRAD: The last issue on the agenda for
11 today is user fees. Again, what we want to do is try and
12 address this in an overall fashion in a Federal Register
13 notice. We are examining the possibility of giving a waiver
14 of the application user fees, which I think are going to be
15 the biggest issue. It is under the barrier to innovation
16 provisions under the user fee law that provides that we can
17 give a waiver for anything that is a barrier to innovation
18 based on insufficient resources or other circumstances.

19 What we are looking at is whether the provisions
20 of FDAMA that tell us to specially regulate PET facilities
21 and to deal with them in a special way, and the equities of
22 the situation in that whoever happens to come in first would
23 happen to pay an application fee, but once the first (b) (2)
24 application is approved, nobody else would have to pay.

25 It seems sort of unfair that it is just an

1 accident of whoever steps forward and wants to be first, so
2 it is sort of based on that sort of combination of
3 circumstances, as well as the fact that there isn't going to
4 be any clinical safety and efficacy data in the
5 applications, it is all based on the literature, literature
6 that we ourselves have already reviewed.

7 We are going to try and see if it would justify a
8 blanket waiver of application fees, and we would try and
9 address that in the Federal Register notice. Once two
10 products are approved, no one pays any--well, ANDAs don't
11 pay any fees anyway, they don't application fees or any
12 other kind of user fee, and really application fees is what
13 the issue is here.

14 So, I think we can solve that problem if we can
15 determine how to justify that. Again, we think this is a
16 very unique situation, and we are basing it on the sort of
17 uniqueness of this.

18 That is hopefully where we are going to go on
19 that. Again, it will be addressing it in there. We will
20 let you know if there is some change in that.

21 DR. HUNG: Could I make a comment? This is Joe
22 Hung from Mayo Clinic.

23 I know that in the past, collecting the user fee
24 has been very successful in cutting down the review process
25 for the new drug application.- By not collecting this user

1 fee for the PET new drug application, can we anticipate that
2 this will not affect the review process, and how are you
3 going to cope with the inspection process without the
4 additional fund from this user fee, collecting from the
5 users?

6 MS. AXELRAD: Well, we would love to have somebody
7 voluntarily pay it. We would really like to have the first
8 application and each of these areas pay the fee. You know,
9 we spend quite an amount of our agency resources on this
10 whole project, but we can say that if you do get a waiver,
11 you get the same review, and you are subject to the same
12 standards in terms of timeliness of review whether the fee
13 is waived or the fee isn't waived basically.

14 I think that covers all the issues that we have.
15 I think we have covered an awful lot of ground today, sort
16 of several steps forward and much more to go, it seems like,
17 but I guess we will go back and try and absorb everything
18 that we got today in terms of feedback.

19 We will look forward to getting your written
20 comments on all these documents by the 13th, and we will try
21 and revise the documents and see where we go next, after we
22 have had a chance to go over the record.

23 Thank you very much.

24 [Whereupon, at 5:50 p.m., the meeting was
25 adjourned.]

C E R T I F I C A T E

I, **ALICE TOIGO**, the Official Court Reporter for Miller Reporting Company, Inc., hereby certify that I recorded the foregoing proceedings; that the proceedings have been reduced to typewriting by me, or under my direction and that the foregoing transcript is a correct and accurate record of the proceedings to the best of my knowledge, ability and belief.


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